AUDIT COMMITTEE - 26 JULY 2013

litio	Title of paper: DRAFT STATEMENT OF ACCOUNTS 2012-13					
Dire	ector(s)/	Carole Mills - Deputy C	hief	Wards affected: All		
Cor	porate	Executive/Corporate Di	rector			
Dire	ector(s):	for Resources				
Rep	ort author(s)	Barry Dryden, Senior F	inance I	Manager, Financial		
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		0115 876 2799				
Oth	er colleagues	None				
	have					
pro	vided input:					
		Plan Strategic Priority:				
	rld Class Notting					
	Work in Nottingham Safer Nottingham					
	Safer Nottingham					
Nei	Neighbourhood Nottingham					
Fan	Family Nottingham					
Healthy Nottingham						
Leading Nottingham ✓						
Sur	nmary of issue	s (including benefits to	citizen	s/service users):		
This	report sets ou	it progress regarding th	e 2012/	13 Statement of Accounts		
(the	Statement) fo	r Nottingham City Cour	ncil, and	d outlines the process for		
	•	atement in accordance	with	the Accounts and Audit		
Reg	Julations 2011					
Rec	commendation	(s):				
1	Note that the	Statement of Accour	nts was	s submitted to the Audit		
	Commission fo	r audit review on 28 June	e 2013.			
2	Note that the	contents of the Stateme	ent of A	accounts will be placed on		
_		lic inspection for 20 work		•		
		· · · · · · · · · · · · · · · · · · ·		-		
3		•		hanges to the accounting		
	policies presen	ted to Audit Committee of	on 26 Ap	oril 2013		
4	Review the Co	ouncil's position and co	nfirm th	at it is appropriate for the		
		ccounts to be produced		• • • •		
5		·		-		
5			•	to review the final audited		
	Statement Whe	n it is presented on 27 S	ehrenin	EI 2013.		

1. BACKGROUND

- 1.1 The Accounts and Audit Regulations 2011 (the Regulations) require the City Council to produce an annual Statement of Accounts and outlines the process for their approval and publication. The Regulations require the Council to make the unaudited Statement available for public inspection.
- 1.2 The Review of Accounting Policies report to Audit Committee on 26 April 2013 stated that any major changes in Accounting Policies would be brought to this meeting. There are no changes at this time.

2. REASONS FOR RECOMMENDATIONS

- 2.1 Under s8 of the Regulations, the responsible financial officer has to certify that the Council's pre-audit Statement presents a true and fair view of the income, expenditure and financial position of the Council. In accordance with the Regulations, the Chief Finance Officer (CFO) certified the 2012/13 Statement on 28 June 2013 and the Statement was passed to the external auditors (KPMG) to begin their audit on the same date.
- 2.2 The certification will allow the Statement to be placed on deposit for public inspection for a period of 20 working days from 8 July 2013 to 2 August 2013. A public notice to this effect was placed in the local press on 5 June 2013 and on the Council's website. Following this period, KPMG will be available on or after 5 August 2013 for any local government elector or their representative to question them about the accounts or make any objections.
- 2.3 The accounting policies presented to Audit Committee on 26 April have been passed to KPMG for review. KPMG have not identified any major changes that are required
- 2.4 International Accounting Standard 1 requires the Council to undertake an annual review to assure itself that it is appropriate for the Statement to be produced on a going concern basis. In line with best practice, it is recommended that Audit Committee formally confirm that the Council is a going concern. The inherent nature of local authorities is considered to be sufficient to satisfy this requirement; although the work undertaken by the CFO in assessing the Medium Term Financial Plan for the robustness of the budget and adequacy of reserves further supports this.
- 2.5 The Regulations require that the audited Statement is submitted for consideration and approval by the Council or a committee of the Council prior to the end of September in the following financial year. To meet this requirement a further report, supported by the audited Statement, will be brought to the Audit Committee on 27 September.

2.6 The Audit Committee's terms of reference include dealing with matters relating to the Statement, and will be required to review the final Statement and consider any findings made by KPMG at the September meeting. As the Statement is a long and complex document, the draft executive summary and main statements are set out in **Appendix A**. The full Statement is also available on request from barry.dryden@nottinghamcity.gov.uk or from the City Council's website at http://www.nottinghamcity.gov.uk/index.aspx?articleid=1095

3. OTHER OPTIONS CONSIDERED IN MAKING ECOMMENDATIONS

- 3.1 None.
- 4. FINANCIAL IMPLICATIONS (INCLUDING VALUE FOR MONEY)
- 4.1 None.
- 5. RISK MANAGEMENT ISSUES (INCLUDING LEGAL IMPLICATIONS, CRIME AND DISORDER ACT IMPLICATIONS AND EQUALITY AND DIVERSITY IMPLICATIONS)
- 5.1 None.
- 6. EQUALITY IMPACT ASSESSMENTS (EIAs)
- 6.1 An EIA is not required as this report does not include proposals for new or changing policies, services or functions.
- 7. <u>LIST OF BACKGROUND PAPERS OTHER THAN PUBLISHED</u>
 WORKS OR THOSE DISCLOSING CONFIDENTIAL OR EXEMPT
 INFORMATION

Draft Statement of Accounts Closedown working papers

8. <u>PUBLISHED DOCUMENTS REFERRED TO IN COMPILING THIS REPORT</u>

Code of Practice on Local Authority Accounting CIPFA Supplementary Guidance LAAP bulletins Accounts and Audit Regulations 2011.

1. Executive Summary

The Statement of Accounts provides a summary of the Council's financial performance for 2012/13. This is primarily reflected in the Comprehensive Income and Expenditure Statement (CIES) and Balance Sheet, while the Movement in Reserves and Cash Flow statements provide further analysis of specific movements on the Balance Sheet.

1.1 Income and Expenditure – Funding Basis

TABLE 1.1 KEY FIGURES - FUNDING E	BASIS	
DESCRIPTION	2011/12 £m	2012/13 £m
Cost of services (portfolios)	278.445	270.501
(Surplus)/Deficit before transfers to reserves	(5.305)	(15.851)
(Surplus)/Deficit after transfers to reserves	(3.082)	(2.116)

When setting its Budget and Council Tax, the Council is required to follow legislative requirements to fund its expenditure (Funding Basis). On the Funding Basis the Council generated a surplus of income over expenditure of £2.116m after contributions of £13.735m had been made to earmarked reserves. This surplus increases the General Fund by £2.116m, and was generated by services underspending by £6.446m, offset by additional uses of the General Fund totalling £4.330m.

Further analysis of the spending in 2012/13 is set out in section 2.2 of the Explanatory Foreword.

1.2 Income and Expenditure – Financial Reporting Basis

TABLE 1.2 KEY FIGURES - FINANCIAL REPORTIN	G BASIS	
DESCRIPTION	2011/12 £m	2012/13 £m
Cost of Services Total Comprehensive Income and Expenditure (Surplus)/Deficit	432.536 353.571	304.771 (28.878)

The CIES is produced using International Financial Reporting Standards (IFRS) and shows a surplus for the year of £28.878m. The difference from the Funding Basis is due to the inclusion of the Housing Revenue Account (HRA), the treatment of capital financing and timing differences in the recognition of income and expenditure. The surplus, together with a reduction in unusable reserves (£14.896) is used to increase the General Fund (£2.116m), Earmarked Reserves (£13.735m), HRA Reserves (£0.436m) and Capital Financing Reserves (£24.578m).

Further explanation of these differences is set out in section 5 of the accounts and in note 6.3.1.

1.3 Balance Sheet

TABLE 1.3 KEY FIGURES - BALANCE SHEE	T	
DESCRIPTION	31 March 2012	31 March 2013
	£m	£m
Long Term Assets	2,083.640	2,086.298
Current Assets	256.618	324.898
Current Liabilities	(273.594)	(242.368)
Long Term Liabilities	(1,274.781)	(1,348.070)
NET ASSETS	791.883	820.758

The Balance Sheet shows the value of the Council's assets and liabilities at the end of the financial year. The most significant assets relate to the value of property plant and equipment (PPE). The value of these assets has fallen by £2.862m. This movement is as a result of a number of factors:

- Expenditure on new PPE assets or improving existing assets has increased their value by £120.653m.
- PPE assets have been depreciated to reflect use over their lifetime. This charge has reduced the value of these assets by £81.387m
- Each year the Council's PPE assets are reviewed to assess whether their depreciated value reflects an objective assessment of their current value. This assessment has resulted in an increase in the value of these assets by £0.910m.
- A number of schools have switched to Academy status which, together with the de-recognition of other assets, resulted in £35.725m of assets being removed.
- The disposal, sale or removal of other PPE assets has reduced their value by £3.066m
- Assets transferred to Held for Sale amounted to £4.247m

Further details appear in note 6.2.1

Within long term liabilities, expenditure on assets that have been financed by borrowing has helped to produce a net increase in the long term borrowing figure of £63.609m. However, this increase has been offset by the repayments on existing loans. The Council is required to monitor its need to borrow arising from capital expenditure (Capital Financing Requirement) which currently stands at £902.178m, an increase of £9.106m. Note 6.5.9 provides further details of capital expenditure and its financing.

The Balance Sheet also includes a liability of £546.235m relating to pension schemes. This liability represents the likely pension entitlements payable to all current staff and pensioners offset by the current value of the pension fund. This method of assessing the impact of pensions can be very volatile, resulting in significant charges or credits to the CIES. For 2012/13 the credit to the CIES was £7.957m. However, the Funding Basis approach maintains an element of stability by only accounting for the annual employer's contributions and payments to the Fund. The Pension Fund is then periodically reviewed and employer's contributions are adjusted to meet liabilities over the longer term. Therefore, the difference in approach relates to timing differences in recognising the net charge to the CIES.

The figure for Net Assets represents an overall view of the net value of the Council after netting off all assets and liabilities. At 31 March 2013, this totals £820.758m.

1.4 Movement in Reserves Statement

TABLE 1.4 KEY FIGURES - MOVEMENT II	N RESERVES	STATEMENT	
DESCRIPTION	31 March 2012	Movement 2012/13	31 March 2013
	£m	£m	£m
General Fund	11.686	2.116	13.802
Earmarked General Fund Reserves	105.249	13.735	118.984
Other Usable Reserves	36.551	25.014	61.565
Unusable Reserves	638.394	(11.987)	626.407
TOTAL AUTHORITY RESERVES	791.880	28.878	820.758

Previous years' surpluses and deficits on the CIES are reflected in the reserves figures. The Movement in Reserves Statement shows how the reserves have changed during the year.

The reserves are split between usable and unusable. Usable reserves are available to support the Council's revenue budget, otherwise known as the General Fund (£13.802m), Earmarked Reserves (£118.984m) the HRA (£5.030m) and Capital Financing (£56.535m). The movement in the General Fund reflects the surplus after transfers to reserves on the funding basis (Table 1.1). Unusable reserves are created to account for the timing differences between the Funding Basis and IFRS basis of accounting as already referred to in paragraph 1.2. These reserves are therefore not available for distribution as they are required as and when the timing differences fall out.

Further details of the reserves and movements are set out in the Movement in Reserves Statement and in notes 6.2.3, 6.2.12 and 6.2.13.

1.5 Group Accounts

TABLE 1.5 KEY FIGURES - GROUP ACCO	UNTS	
DESCRIPTION	2011/12	2012/13
DESCRIPTION	£m	£m
Total Comprehensive Income and Expenditure (Surplus)/Deficit	375.994	(32.513)
Net Assets	775.361	808.587
Council's Share of other Group Reserves/Minority Interests	(16.522)	(12.171)

Group Accounts consolidate statements for the Council with organisations where the Council has material financial interests and a significant level of control. The 2012/13 Group Accounts consolidate the accounts for Arrow Light Rail Ltd, Bridge Estate, Nottingham City Homes (NCH), Nottingham City Transport (NCT), Nottingham Ice Centre, Enviroenergy and Nottinghamshire Futures Ltd.

On an IFRS basis the group's surplus is £3.635m higher then the Council's primarily due to gains and losses on the pension scheme valuations for NCT and NCH. The value of the Group as represented by Net Assets is £808.587m. This is £12.171m less than the Council's Net Assets, which is due in part to the additional pension scheme liabilities. This reduction is also reflected in the Group's reserves as a result of the consequential accumulated net losses. Further details appear in section 8 of the accounts.

1.6 Forward Plans

TABLE 1.6 KEY FIGURES - FO	RWARD PLAN	IS	
DESCRIPTION	2013/14	2014/15	2015/16
DESCRIPTION	£m	£m	£m
Medium Term Financial Outlook - Indicative Cumulative			
Revenue Gap	-	22.462	43.256
Capital Programme - Planned Expenditure	209.763	205.066	69.157

Details of the Council's Plans for the future are held in a number of documents including the Nottingham Plan to 2020, the Medium Term Financial Plan and the Asset Management Plan.

The Council will continue to face a period of uncertainty due to the current economic conditions and a number of Government initiatives. The council has set a balanced budget for 2013/14. However, it is clear that there will be further funding reductions in the future within which inflationary and demographic pressures will have to be managed. As a result, the current Medium Term Financial Outlook shows an estimated gap of £43.256m by 2015/16.

A similar challenge is faced by the Capital Programme. However, the programme is boosted by expenditure on NET lines 2 and 3 for the next two years. Thereafter the programme is dominated by expenditure on public sector housing, which will be predominantly financed by the Housing Revenue Account.

Further details appear in section 2 of the accounts.

2. Core Financial Statements

2.1 Comprehensive Income and Expenditure Statement (CIES)

This statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. Authorities raise taxation to cover expenditure in accordance with regulations; this may be different from the accounting cost. The taxation position is shown in the Movement in Reserves Statement.

TABLE 4.1: CO		VE INCOME	AND EXPEND	ITURE STATE	MENT	
		2011/12			2012/13	
DESCRIPTION (Note)	Gross	Gross	Net	Gross	Gross	Net
, ,	Expenditure	Income	Expenditure	Expenditure	Income	Expenditure
	£m	£m	£m	£m	£m	£m
Central services to the public	4.765	(2.865)	1.900	5.383	(3.183)	2.200
Cultural and related services	66.626	(10.847)	55.779	62.933	(11.047)	51.886
Environmental and Regulatory						
services	46.753	(15.834)	30.919	46.208	(16.156)	30.052
Planning Services	35.240	(11.841)	23.399	26.451	(19.800)	6.651
Education and children's services	338.239	(227.693)	110.546	280.198	(189.497)	90.701
Highways and transport services	61.441	(33.937)	27.504	63.978	(46.198)	17.780
Local authority housing (HRA)	143.193	(93.076)	50.117	78.591	(100.574)	(21.983)
Other housing services	202.239	(175.630)	26.609	203.545	(184.765)	18.780
Adult social care	116.252	(37.396)	78.856	118.714	(34.281)	84.433
Corporate and democratic core	44.243	(21.496)	22.747	49.080	(28.944)	20.136
Non distributed costs	4.406	(0.246)	4.160	4.444	(0.309)	4.135
Cost of Services	1,063.397	(630.861)	432.536	939.525	(634.754)	304.771
Other operating expenditure (Note 6	5.1.1)					
Transfer of school buildings to						
academies	94.778	-	94.778	26.573	-	26.573
Other	40.987	(9.249)	31.738	17.137	(10.197)	6.940
Financing and investment income						
and expenditure (Note 6.1.2)	132.027	(70.465)	61.562	93.902	(55.091)	38.811
Taxation and non-specific grant						
income (Note 6.1.3 & 6.1.5)						
Exceptional Items						
Investment Impairment	30.261	-	30.261	-	-	-
HRA Debt Redemption	-	(65.988)	(65.988)		-	-
HRA Debt Premiums	-	(12.755)	(12.755)	-	-	-
Other	-	(340.342)	(340.342)	-	(341.713)	(341.713)
(Surplus)/Deficit on Provision of						
Services	1,361.450	(1,129.660)	231.790	1,077.137	(1,041.755)	35.382
Surplus or deficit on revaluation of F	Property, Plant	and				
Equipment assets (Note 6.1.6)			(66.236)			(56.259)
Actuarial gains/losses on pension as	ssets/liabilities					
(Note 6.1.4)			188.110			(7.957)
Other gains/losses recognised requi	ired		(0.093)			(0.044)
Other Comprehensive Income and	d Expenditure		121.781			(64.260)
TOTAL COMPREHENSIVE INCOM	E AND EXPE	NDITURE				
(SURLUS)/DEFICIT			353.571			(28.878)

2.2 Balance Sheet

The Balance Sheet shows the value, as at 31 March each year, of the assets and liabilities recognised by the Council. The net assets (i.e. assets less liabilities) are matched by the reserves held. Reserves are reported in two categories:

- usable reserves i.e. those reserves that may be used to help provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use (for example the Capital Receipts Reserve that may only be used to fund capital expenditure or repay debt).
- those reserves that the Council is not able to use to help provide services. This category includes reserves that hold unrealised gains and losses (for example the Revaluation Reserve), where amounts would only become available to help provide services if the assets are sold; and reserves that hold timing differences shown in the Movement in Reserves Statement line 'Adjustments between accounting basis and funding basis under regulations'.

TABLE 4.2: BALANCE S	SHEET		
		Restated	
		31 March	31 March
DESCRIPTION	Notes	2012	2013
		£m	£m
Property, Plant & Equipment	6.2.1	1,934.536	1,931.674
Heritage Assets	6.2.2	44.489	46.344
Investment Property	6.2.4	37.454	36.962
Intangible Assets	6.2.5	2.063	1.781
Long Term Investments		12.472	10.885
Long Term Debtors	6.2.16(a)	52.626	58.652
Long Term assets		2,083.640	2,086.298
Assets Held for Sale	6.2.6	5.607	5.918
Intangible Assets (current assets)	6.2.11(a)	-	0.034
Short Term Investments	6.2.16(a)	49.963	147.455
Inventories	6.2.7	1.468	1.209
Short Term Debtors	6.2.8	76.230	93.366
Cash and Cash Equivalents	6.2.9	123.350	76.916
Current Assets		256.618	324.898
Short Term Borrowing	6.2.16(b)	(126.923)	(85.898)
Short Term Creditors	6.2.10	(146.671)	(151.718)
Provisions (current provisions)	6.2.11(a)	-	(4.752)
Current Liabilities		(273.594)	(242.368)
Long Term Borrowing	6.2.16(b)	(637.713)	(701.322)
Other Long Term Liabilities	6.2.16(b)	(81.476)	(81.162)
Provisions (non-current)	6.2.11(b)	(11.127)	
Capital Grants Receipts in Advance	6.2.14	(7.646)	(4.590)
Defined Benefit Pension Scheme	6.2.15	(536.819)	(546.235)
Long Term Liabilities		(1,274.781)	(1,348.070)
NET ASSETS		791.883	820.758
Usable Reserves	6.2.12*	153.486	194.351
Unusable Reserves	6.2.13	638.397	626.407
TOTAL RESERVES		791.883	820.758

^{*} See tables 4.3 and 6.2.3 for details

2.3 Movement in Reserves Statement

fund expenditure or reduce local taxation) and 'unusable reserves'. The surplus or (deficit) on the Provision of Services line shows the This statement shows the in-year movement of the various reserves held, analysed into 'usable reserves' (i.e. those that can be applied to the statutory amounts required to be charged to the General Fund Balance and the HRA for council tax setting and dwellings rent setting true economic cost of providing the Council's services, more details of which are shown in the CIES. However, these are different from purposes, which are shown by the Net Increase/Decrease before Transfers to Earmarked Reserves line. Discretionary transfers to or from earmarked reserves are undertaken before arriving at the Increase/Decrease in Year line

TABI	TABLE 4.3(a): MOV		NESERVE	EMENT IN RESERVES STATEMENT 2012/13	NT 2012/13				
	General	Earmarked	Housing	Capital	Major	Capital	Total		Total
DESCRIPTION (Note)	Fund Balance	Fund	Revenue Account	Receipts Reserve	Repairs Reserve	Grants Unapplied	Usable Reserves	Reserves	Authority Reserves
	£m	Keserves £m	£m	£m	£m	£m	£m	£m	£m
Balance at 31 March 2012	11.686	105.249	4.594	0.440	15.817	15.700	153.486	638.394	791.880
Movement in reserves during 2012/13:									
Surplus/(deficit) on the provision of services	(45.214)	•	9.832	•	•	•	(35.382)	•	(35.382)
Other Comprehensive Income and Expenditure	•	-	•	•	•	•	•	64.260	64.260
Total Comprehensive Income and Expenditure									
(Table 4.1)	(45.214)	•	9.832	•	•	•	(35.382)	64.260	28.878
Adjustments between accounting basis and funding									
basis under regulations (Note 6.3.1)	61.065	1	(9.336)	8.863	12.190	3.525	76.247	(76.247)	•
Net Increase/Decrease before Transfers to									
Earmarked Reserves	15.851	•	0.436	8.863	12.190	3.525	40.865	(11.987)	28.878
Transfers to/from Earmarked Reserves	(13.735)	13.735	•	•	•	•	•	•	•
Increase/Decrease in Year	2.116	13.735	0.436	8.863	12.190	3.525	40.865	(11.987)	28.878
BALANCE AT 31 MARCH 2013	13.802	118.984	5.030	9.303	28.007	19.225	194.351	626.407	820.758

TABI	TABLE 4.3(b): MOV	OVEMENT IN	N RESERVE	/EMENT IN RESERVES STATEMENT 2011/12	NT 2011/12				
DESCRIPTION (Note)	General Fund Balance	Earmarked General Fund Reserves	Housing Revenue Account	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied	Total Usable Reserves	Unusable Reserves	Total Authority Reserves
	£m	£m	£m	£m	£m	£m	£m	£m	£m
Balance at 31 March 2011	8.604	102.979	5.171	1.015	13.397	22.088	153.254	992.200	1,145.454
Movement in reserves during 2011/12: Surplus/(deficit) on the provision of services	(236.428)	•	4.638	•	•	•	(231.790)	1	(231.790)
Other Comprehensive Income and Expenditure	-	0.047	•	•	•	•	0.047	(121.828)	(121.781)
Total Comprehensive Income and Expenditure (Table 4.1)	(236.428)	0.047	4.638	•	,	•	(231.743)	(121.828)	(353.571)
Adjustments between accounting basis and funding basis under regulations (Note 6.3.1)	241.733		(5.215)	(0.575)	2.420	(6.388)	231.975	(231.975)	
Net Increase/Decrease before Transfers to Earmarked Reserves	5.305	0.047	(0.577)	(0.575)	2.420	(6.388)	0.232	(353.803)	(353.571)
Transfers to/from Earmarked Reserves	(2.223)	2.223	1	•	•	•	•	-	-
Increase/Decrease in Year	3.082	2.270	(0.577)	(0.575)	2.420	(6.388)	0.232	(353.803)	(353.571)
BALANCE AT 31 MARCH 2012	11.686	105.249	4.594	0.440	15.817	15.700	153.486	638.397	791.883

Details regarding the Major Repairs Reserve are covered in the HRA notes to the accounts.

2.4 Cash Flow Statement

The Cash Flow Statement shows the changes in cash and cash equivalents of the Council during the reporting period. The statement shows how cash and cash equivalents are generated and used by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which operations are funded by way of taxation and grant income or from the recipients of services provided by the Council. Investing activities represent the extent to which cash outflows have been used for resources which are intended to contribute to future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing).

TABLE 4.4: CASH FLOW STATEMEN	NT T		
DESCRIPTION	Notes	2011/12	2012/13
		£m	£m
Net Surplus/(Deficit) on the provision of Services		(231.790)	(35.382)
Adjustments to net surplus or deficit on the provision of services for non-cash movements		491.032	202.796
Adjustments for items included in the net surplus or deficit on the provision of services that are investing and financing activities		(149.222)	(82.389)
Net Cash Flows from Operating Activities	6.4.1	110.020	85.025
Investing activities	6.4.2	(259.752)	(140.407)
Financing activities	6.4.3	186.144	8.948
Net Increase or Decrease in Cash and Cash Equivalents		36.412	(46.434)
Cash and cash equivalents at the beginning of the reporting period		86.938	123.350
CASH AND CASH EQUIVALENTS AT 31 MARCH 2013		123.350	76.916